

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 VO-03 SCA-01 SY-03 FBIE-00 CPR-02 IO-14

NIC-01 SAJ-01 CU-04 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SPC-03 SS-20

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R 221448Z MAR 74 ZDK

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 7138

INFO AMCONSUL LENINGRAD VIA POUCH

CONFIDENTIAL MOSCOW 4140

E.O. 11652: GDS

TAGS: PFOR, UR, US

SUBJECT: US TRAVEL CONTROLS ON SOVIETS

REF: A. STATE 53228; B. LENINGRAD 0240

1. PENDING CLARIFICATION FROM MFA ABOUT BOAT TRAVEL ON
MOSCOW-VOLGA CANAL, EMBASSY WISHES TO RESPOND
PROVISIONALLY TO REFTEL A.

2. IN REFERENCE TO PARA 3 OF REFTEL A, EMBASSY SUGGESTS
THAT GETTYSBURG BE COUNTED AS ONE OFFERING AND THAT
GETTYSBURG NATIONAL BATTLEFIELD PARK WITH A 4 MILE ZONE
AROUND THE BATTLEFIELD PARK BE COUNTED AS SECOND OFFERING.
THIS PARALLELS SOLNECHNEGORSK WITH LAKE SENEZHESKOYE WHICH HAS
6 KM ZONE AS GIVEN IN 1966 MFA TRAVEL CONTROL NOTE. AREA
CONCERNED IS WITHIN OPEN ADAMS COUNTY. NEIGHBORING YORK,
CUMBERLAND, AND FRANKLIN COUNTIES ARE CLOSED.

3. TO BRING DOWN TO 7 THE CITIES OFFERED IN PARA 3 OF
REFTEL WAN SUGGEST WINCHESTER BE DROPPED. IN GENERAL, AMERICAN
OFFERINGS ARE MORE ATTRACTIVE AND MORE DISTANT THAN MOSCOW
OBLAST OFFERINGS. DROPPING WINCHESTER EXCLUDES LARGEST AND
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MOST DISTANT CITY OFFERED IN VIRGINIA.

4. IF SOVIET ARE NOT FORTHCOMING ON MOSCOW-VOLGA CANAL,
SUGGEST OCEAN CITY BE DROPPED AND LURAY RETAINED.

5. IN REFERENCE TO PARA 9 OF REFTEL A, LENINGRAD CONGEN HAS
RESPONDED SEPARATELY IN REFTEL B. EMBASSY SECTIONS HAVE BEEN
CANVASSED AND CONSENSUS IS THAT POINTS A AND B ARE MOST IMPORTANT
(IN THAT ORDER).

6. RE PARA 9C, EMBASSY CONSIDERS THAT CONSULAR OFFICERS
HAVE RIGHT UNDER US-SOVIET CONSULAR CONVENTION AS WELL AS
INTERNATIONAL DIPLOMATIC PRACTICE TO TRAVEL TO ANY CITY OR
AREA WITHIN THE SOVIET UNION TO DISCHARGE THEIR CONSULAR
FUNCTIONS. FACT THAT AREA IS OPEN OR CLOSED MAKES NO
DIFFERENCE IF LEGITIMATE CONSULAR BUSINESS ARISES THEREIN.
DEPARTMENT SHOULD RECALL THAT AT TIME OF INTRUSION OF US
AIRCRAFT INTO USSR IN OCTOBER 1970, USG INSISTED ITS CONSULS
HAD RIGHT OF ACCESS TO DETAINED USG OFFICIALS IN CLOSED AREA,
AND IN FACT SOVIET AUTHORITIES GRANTED CONSULAR ACCESS TO
THESE DETAINEES IN THE CLOSED CITY OF LENINAKAN. ARTICLES
4, 7 AND 12 OFFER AMPLE AUTHORITY FOR RIGHT OF CONSULAR
OFFICERS TO TRAVEL TO OPEN OR CLOSED AREA IN USSR ON
LEGITIMATE BUSINESS.

IF DEPARTMENT WISHES TO SEEK NOTE-FREE TRAVEL FOR CONSULAR
OFFICERS ON CONSULAR BUSINESS (EMERGENCY), PERHAPS THAT
WOULD OFFER POSSIBILITY FOR NEGOTIATION. BUT WE SHOULD BE
CAREFUL WE DON'T DILUTE OUR PRE-EXISTING RIGHT OF ACCESS TO
OPEN AND CLOSED AREAS, AS SPELLED OUT ABOVE, REGARDLESS OF
QUESTION OF NOTIFICATION.

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